State MCH-Medicaid Coordination:
A Review of Title V and Title XIX Interagency Agreements
2nd Edition


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Introduction

A central goal of public health is to identify causes of ill health and to develop actions to reduce these causes...Interagency partnerships give a sense of order to the issues. In maternal and child health, each issue, in a sense, is everybody’s business and thus the various “bodies” need to be involved in the resolution.

-- Vince L. Hutchins, M.D., M.P.H.
Celebrating Events, delivered at the 50th Anniversary meeting of The Association for Maternal and Child Health, March 18, 1985

A. Background

The Maternal and Child Health (MCH) Services Block Grant and Medicaid, authorized by Title V and Title XIX of the Social Security Act (SSA), serve complimentary purposes and goals. Coordination and partnerships between the two programs greatly enhance their respective abilities, increase their effectiveness, and guard against duplication of effort. Such coordination is the result of a long series of legislative decisions that mandate the two programs to work together. Interagency Agreements (IAAs), required by both Title V and Title XIX legislation, can serve as a key factor in ensuring coordination and mutual support between the two agencies (or divisions within an agency) that administer the two programs.

B. Purpose

This publication, now in its second edition, serves as a tool to provide technical assistance to State Title V and Medicaid agencies in achieving successful and required coordination between their programs, updating seminal work carried out by the Association of Maternal and Child Health Programs (AMCHP) in the first edition. The document begins with a review of the Federal legislation regarding Title V/Title XIX IAAs and a summary of how States have incorporated this legislation and other components into their IAAs. It continues by presenting recommended components and methodologies in developing new IAAs and a “model” IAA as a template for States. Finally it highlights “promising practices” being carried out by States that have developed successful partnerships through their IAAs.

This document is available both in print and online (with additional electronic resources) at:

http://www.mchlibrary.info/IAA
C. Organization

**Chapter I** of the report serves as an overview, consisting of:

- A background on Title V, Title XIX, and partnerships between the two programs.
- An overview of the importance of interagency agreements (IAAs)

**Chapter II** provides an overview of the current statutes, regulations, and Federal policies regarding Title V and Title XIX collaboration, focusing on the requirements set forth for Title V and Title XIX agencies.

**Chapter III** summarizes individual State interagency agreements (IAAs), focused on specific components common to the majority of these documents and includes:

- A discussion of the documents reviewed and the scope/limitations of the materials surveyed.
- An explanation of the review components used in analyzing the IAAs and examples of State IAAs that either differ greatly from or reflect the norm.
- State-by-state analysis of the IAAs based on specific key components with references to the summary charts included in Chapter V.

**Chapter IV** focuses on an analysis of IAA components as well as “best practices” gathered from specific States of varying characteristics (e.g., geographic location, economic status of population served, and racial/ethnic diversity of population) and consists of:

- An analysis of components that are often found in successful IAAs.
- Explanations of the importance of each IAA component and what additional factors should be considered when drafting new IAAs.
- A “model” IAA that can be modified by States as a technical assistance tool in the drafting of future IAAs.
- A discussion of methodologies employed by the Title V agencies in forging meaningful partnerships with Medicaid.
- Specific examples of the partnership process and motivating factors as well as problems and difficulties encountered.

**Chapter V** presents the State-by-State summary charts compiled as the basis of analysis for the document, including:

- An explanation of the charts.
- Detailed summaries of the IAAs for each State based on each of the review components.
- Highlighted text where specific IAA sections either differ greatly from or reflect the norm with cross references back to a more detailed analysis in Chapter Two.
- Additional State-specific information, such as contact information, Web sites of State agencies, and links to full-text versions of each IAA analyzed.

This publication and additional electronic resources are available through the MCH Library Web site at http://www.mchlibrary.info/IAA. This electronic “toolkit” includes:

- Links to the full-text document.
- Each IAA reviewed (in PDF and/or Word versions, as available).
- Links to background print resources, to State agencies profiled, and to Web sites that maintain data on State contacts, Title V and Medicaid agencies, and MCH hotline numbers.
- A database of the State IAAs, searchable by State, region, and keyword.
- An online glossary of terms and links to glossaries used by Title V and Title XIX professionals.